Franklin Roosevelt, United Nations organization sketch, November 30, 1943. By late 1943, FDR was formulating concrete ideas for the postwar peace, including a new United Nations organization. This sketch he made during the Teheran Conference reflects his early concept of its possible structure. It includes a main body consisting of the 40 United Nations in the Allied coalition, a smaller Executive Committee, and what FDR termed the '4 Policemen' - the United States, Great Britain, the Soviet Union, and China.